a price to pay, because after the Soviet Union collapsed, we walked away, and we did not support those elements in the Mujahedin who were somewhat in favor of the freedom and western values.

With those people who oppose this effort of pro democracy foreign policy, a pro freedom foreign policy rather than isolation foreign policy, they would have had us stay out of that war in Afghanistan. They would never have had us confronting Soviet aggression in different parts of the world.

Would the world be a better place today? No. But our problem, again, was not in supporting the Mujahedin, not supporting those people who oppose Soviet tyranny, but our failure was not supporting those people who believed in democracy and following through with them to see that the pro freedom elements were supported.

That is what this resolution is all about, making sure that we support those people in that region, in the Gulf region, and in Iraq itself who are our natural allies. Let us hold Saddam Hussein accountable rather than putting ourselves in a place where we let the situation go to such a degree that we end up having to kill hundreds of thousands of people in the regions, Iraqis who are not even our enemies.

So let us support those people in Iraq who are our friends and in the region who are our friends, and let us push for democracy.

Even in Kuwait today, we can be proud that there has been some democratic reform as compared to what the system was before when we were there. So I stand in support of this resolution.

Mr. PAUL. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, the gentleman from California makes a very good point, that sometimes we get involved in these battles and we never fight to complete victory. He argues the case for pursuing it and always winning and take out the dictator that we are opposing.

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There is some merit to that argument, but there is also a very good reason why that does not happen and will not happen. It is because when we fight a war for non-national security reasons, when it is limited to protecting oil or some other interest, then there is a limitation, there is no wanting to expand it.

When we fight a war for national security reasons, we declare the war, the people join, they are willing to support it financially, they volunteer to go into the military, and they fight to win. But we have not done that since World War II, precisely because we have this namby-pamby foreign policy of being everything to everybody and we do not even defend our national security adequately enough.

The gentleman from California makes a good point also. He is concerned that somebody like Saddam

Hussein may attack us with weapons of mass destruction. He is precisely right. I am concerned about that too. But I would say that our exposure is about 100 times greater because of our policy. Why is it that the terrorists want to go after Americans? Because we are always dropping bombs on people and telling people what to do; because we are the policemen. We pretend to be the arbitrator of every argument in the world, even those that have existed for 1,000 years. It is a failed, flawed policy.

So I would say I have exactly the same concerns, but I think the policy that we follow has generated this problem, and it will continue.

Mr. Speaker, let me just close by talking a little bit about this authorization. It says, there are to be authorized appropriations, such sums as may be necessary to reimburse the applicable appropriation funds. This is what the money is to go for: Defense articles, defense services, military education, and training. Sounds like getting ready for the Bay of Pigs. That is exactly what we did. And then we backed off, we were not doing it for the right reason, and of course we have solidified for 40 years the dictatorship in Cuba.

So do my colleagues think our policy over the last 10 years has actually helped to weaken Saddam Hussein? Every time he comes out of it stronger. And then those who say, "Well, we should march in," we should all question. Those of us here in the Congress who are so anxious to take out this dictator, they should be willing to march themselves, or send their children and send their grandchildren. Is it worth that? No, no, we would not want to do that, we have to keep our troops safe, safe from harm, but we will just pay somebody to do it. We will pay somebody to do it and we will make wild promises. Promise the Kurds something. They will take care of Saddam Hussein. And sure enough, the promises never come through.

Mr. ROHRABACHER. Mr. Speaker, will the gentleman yield?

Mr. PAUL. I yield to the gentleman from California.

Mr. ROHRABACHER. Mr. Speaker, the gentleman does not think it is proper for us to offer those people who are struggling for freedoms in Iraq against their dictatorship a helping hand?

Mr. PAUL. Mr. Speaker, reclaiming my time, I think it would be absolutely proper to do that, as long as it came out of the gentleman's wallet and we did not extract it from somebody in this country, a taxpayer at the point of a gun and say, look, bin Laden is a great guy. I want more of your money.

That is what we did in the 1980s. That is what the Congress did. They went to the taxpayers, they put a gun to their head, and said, you pay up, because we think bin Laden is a freedom fighter.

Mr. ROHRABACHER. Well, if the gentleman will further yield, it was just not handled correctly.

Mr. PAUL. Mr. Speaker, again reclaiming my time, the policy is flawed. The policy is flawed.

I think the conclusions we have today are logical. I do not think they lack logic. I think that if one decides that we are fighting for our national security reasons, we never stop short of victory. So this would go along with the gentleman's argument that we stopped too soon in Iraq. But we were not there for national security reasons. They were not about to invade us, and they are not about to invade us. The only way we should fear an invasion by these hoodlums is if we incite them to terrorism.

We should consider this a very serious piece of legislation. This is a vote for virtual war and giving more power to the President. It has an open-ended appropriation, and if we spend one nickel on it, we are going to take it out of Social Security, the way the budget works around here.

Mr. Speaker, I yield back the balance of my time.

Mr. GILMAN. Mr. Speaker, I yield such time as he may consume to the gentleman from Indiana (Mr. HAMILTON).

Mr. HAMILTON. Mr. Speaker, I have 2 minutes remaining under my time as yielded by the chairman.

Let me just make this observation, if I may. I think the gentleman from Texas questioned my statement a moment ago in which I said that the bill states the sense of Congress, it does not change U.S. policy. I believe my statement is correct for a couple of reasons. The language in the bill is only sense of Congress language. It does not say what the policy is; it says what the policy should be.

More importantly, perhaps, is that we in this body cannot set policy without the approval of the executive branch. The President is the chief foreign policymaker, of course, and it is my understanding that the policy of the United States Government is and will remain, after passage of this resolution, a policy of containment.

Mr. Speaker, I yield back the balance of my time.

Mr. GILMAN. Mr. Speaker, I yield myself such time as I may consume.

In closing this debate I want to respond to a few of the points that have been made by other speakers. First, the bill does not make an open-ended financial commitment. It does not authorize an unlimited expenditure of funds; it authorizes such sums as may be necessary, subject to a cap of \$97 million.

On the contrary, the purpose of the bill is to save money. We had to pass a \$1.4 billion supplemental appropriation earlier this year to pay for U.S. military deployments to confront Saddam Hussein. We are going to have to spend that kind of money over and over again, unless we try something new, because today Saddam is far from complying with his international commitments than he was 9 months ago.

Second, this bill does not force the President to do anything that he might deem unwise. Rather, it gives him additional options for defending our national interests in the Persian Gulf region. Accordingly, I urge support for this measure and I urge my colleagues to vote "yes" on H.R. 4655.

Mr. Speaker, I yield back the balance of my time.

The SPEAKER pro tempore (Mr. MIL-LER of Florida). The question is on the motion offered by the gentleman from New York (Mr. GILMAN) that the House suspend the rules and pass the bill, H.R. 4655, as amended.

The question was taken.

Mr. PAUL. Mr. Speaker, on that I demand the yeas and nays.

The yeas and nays were ordered.

The SPEAKER pro tempore. Pursuant to clause 5 of rule I, and the Chair's prior announcement, further proceedings on this motion will be postponed.

## ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore. Pursuant to clause 5 of rule I, the Chair will now put the question on the following motions to suspend the rules on which further proceedings were postponed earlier today in the order in which that motion was entertained.

Votes will be taken in the following order: H.R. 4614 de novo; H.R. 1154, by the yeas and nays; and H.R. 4655, by the yeas and nays.

The Chair will reduce to 5 minutes the time for any electronic vote after the first such vote in this series.

### CONVEYANCE OF FEDERAL LAND IN NEW CASTLE, NEW HAMPSHIRE

The SPEAKER pro tempore. The pending business is the question de novo of suspending the rules and passing the bill, H.R. 4614, as amended.

The Clerk read the title of the bill.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from California (Mr. HORN), that the House suspend the rules and pass the bill, H.R. 4614, as amended.

The question was taken.

Mr. HASTINGS. Mr. Speaker, I object to the vote on the ground that a quorum is not present and make the point of order that a quorum is not present.

The SPEAKER pro tempore. Evidently a quorum is not present.

The Sergeant at Arms will notify absent Members.

The vote was taken by electronic device, and there were—yeas 230, nays 168, not voting 36, as follows:

[Roll No. 480]

#### YEAS-230

Aderholt	Baker	Barton
Archer	Ballenger	Bass
Armey	Barr	Bateman
Bachus	Barrett (NE)	Bereuter
Baesler	Bartlett	Bilbray

Bilirakis Graham Gutknecht Blilev Hall (TX) Boehner Hastert Hastings (WA) Bonilla Bono Hayworth Brady (TX) Hefley Bryant Herger Hill Bunning Burr Hilleary Burton Hobson Hoekstra Callahan Horn Hostettler Camp Campbell Houghton Canady Hulshof Hunter Cannon Hutchinson Cardin Castle Hvde Inglis Chabot Chambliss Istook Chenoweth Jefferson Christensen Jenkins Johnson (CT) Clement Coble Johnson, Sam Coburn Jones Collins Kaptur Combest Kasich Kelly Cooksey Kim King (NY) Cox Crane Kingston Crapo Klug Knollenberg Cubin Cunningham Kolbe LaHood Davis (VA) Deal Largent Delahunt Latham DeLay Diaz-Balart LaTourette Lazio Dickey Leach Doolittle Lewis (CA) Lewis (KY) Dreier Duncan Linder Livingston Dunn LoBiondo Ehrlich Lucas Manton Emerson English Manzullo Ensign McCollum McCrery Everett McHugh Fawell McInnis Foley McIntosh Forbe McKeon Fossella Metcalf Fowler Mica Miller (FL) Franks (NJ) Minge Moran (KS) Frelinghuysen Morella Gallegly Ganske Myrick Gekas Nadler Gephardt Nethercutt Gibbons Neumann Gilchrest Ney Northup Gillmor Gilman Nussle Goode Oxley Goodlatte Packard Goodling Pappas

#### NAYS—168

Abercrombie

Ackerman

Allen

Andrews

Baldacci

Bentsen

Berry

Bonior

Borski

Boyd

Capps

Carson

Clayton

Clay

Boswell

Boucher

Brady (PA)

Brown (CA)

Brown (FL) Brown (OH)

Barrett (WI)

Blagojevich

Blumenauer

Barcia

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Clyburn		Fattah
Condit		Fazio
Conyers		Filner
Costello		Ford
Coyne		Frank (MA)
Cramer		Furse
Cummings		Gejdenson
Danner		Gonzalez
Davis (FL)		Gordon
Davis (IL)		Green
DeFazio		Gutierrez
DeGette		Hall (OH)
DeLauro		Hamilton
Deutsch		Hastings (FL)
Dicks		Hefner
Dingell		Hilliard
Doggett		Hinchey
Dooley		Holden
Doyle		Hooley
Edwards		Hoyer
Engel		Jackson (IL)
Eshoo		Jackson-Lee
Etheridge		(TX)
Evans		John
Farr		Johnson (WI)

Paul Paxon Pease Peterson (MN) Peterson (PA) Petri Pickering Pickett Pitts Pombo Porter Portman Ouinn Radanovich Ramstad Redmond Regula Riley Rogan Rohrabacher Roukema Royce Sabo Salmon Saxton Schaffer, Bob Sensenbrenner Sessions Shadegg Shaw Shays Shimkus Sisisky Skeen Smith (MI) Smith (NJ) Smith (OR) Smith (TX) Smith, Linda Snowbarger Snyder Solomon Souder Spence Stearns Stenholm Stump Sununu Talent Taylor (MS) Taylor (NC) Thomas Thornberry Thune Tiahrt Traficant Upton Walsh Wamp Watkins Watts (OK) Weldon (FL) Weldon (PA) Weller White Whitfield Wicker

McDermott McHale McIntyre McKinney Becerra Bishop Boehlert Calvert Dixon Frost Granger Greenwood Hansen Harman Hinojosa Kennelly McDade

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Weller White Whitfield Wicker Wilson Wolf Young (AK)

Kleczka Klink Kucinich LaFalce Lampson Lantos Lee Levin Lewis (GA) Lipinski Lofgren Lowey Luther Maloney (CT) Maloney (NY) Martinez Mascara Matsui McCarthy (MO) McCarthy (NY)

Johnson, E. B.

Kennedy (MA)

Kennedy (RI)

Kanjorski

Kilpatrick

Kind (WI)

Kildee

McNulty Schumer Meehan Scott Meek (FL) Serrano Meeks (NY) Sherman Menendez Skaggs Miller (CA) Skelton Mink Slaughter Mollohan Smith, Adam Moran (VA) Stabenow Murtha Stark Strickland Oberstar Obey Tanner Olver Tauscher Thompson Pallone Thurman Pascrell Tierney Torres Payne Towns Pomeroy Turner Velazquez Price (NC) Rahall Vento Visclosky Rangel Reyes Waters Watt (NC) Rivers Rodriguez Waxman Wexler Weygand Rothman Rush Wise Sanchez Woolsey Sanders Wynn Sandlin Sawyer

#### NOT VOTING—36

McGovern Roybal-Allard Millender-Sanford McDonald Scarborough Moakley Schaefer, Dan Neal Shuster Norwood Spratt Owens Stokes Pelosi Stupak Poshard Tauzin Pryce (OH) Yates Young (FL) Riggs Rogers Ros-Lehtinen

#### □ 1915

Ms. BROWN of Florida and Mr. BOS-WELL and Mr. McNULTY changed their vote from "yea" to "nay."

Messrs. BURTON of Indiana, LAZIO of New York, SNYDER, CHRISTENSEN, CARDIN, and ADERHOLT changed their vote from "nay" to "yea."

So (two-thirds not having voted in favor thereof) the motion was rejected.

The result of the vote was announced as above recorded.

# ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore (Mr. SHIMKUS). Pursuant to the provisions of clause 5, rule I, the Chair announces that he will reduce to a minimum of 5 minutes the period of time within which a vote by electronic device may be taken on each additional motion to suspend the rules in which the Chair has postponed further proceedings.

# INDIAN FEDERAL RECOGNITION ADMINISTRATIVE PROCEDURES ACT OF 1998

The SPEAKER pro tempore. The pending business is the question of suspending the rules and passing the bill, H.R. 1154, as amended.

The Clerk read the title of the bill.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from Alaska (Mr. YOUNG) that the House suspend the